



BUDGET-IN-BRIEF 2026

Bloomington
in tune



CITY OF
BLOOMINGTON
MINNESOTA

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City of Bloomington

City Council

Mayor



Tim Busse

Term Expires Jan. 2028

Council Members



Jenna Carter
At Large

Term Expires Jan. 2028



Danielle Robertson
At Large

Term Expires Jan. 2030



Dwayne Lowman
District I

Term Expires Jan. 2030



Shawn Nelson
District II

Term Expires Jan. 2030



Lona Dallessandro
District III

Term Expires Jan. 2028



Victor Rivas
District IV

Term Expires Jan. 2028

Housing and Redevelopment Authority

Chairperson

Jennifer Mueller

Commissioners

Jenna Carter
Blake Doblinger
Victoria Hoogheem
Samiira Isse
Danielle Robertson
Rod Wooten

Port Authority Commission

President Bob Erickson

Commissioners Tim Busse
Cynthia Hunt
Rob Lunz
Shawn Nelson
Steve Peterson
Cecilio Santana

City Administration

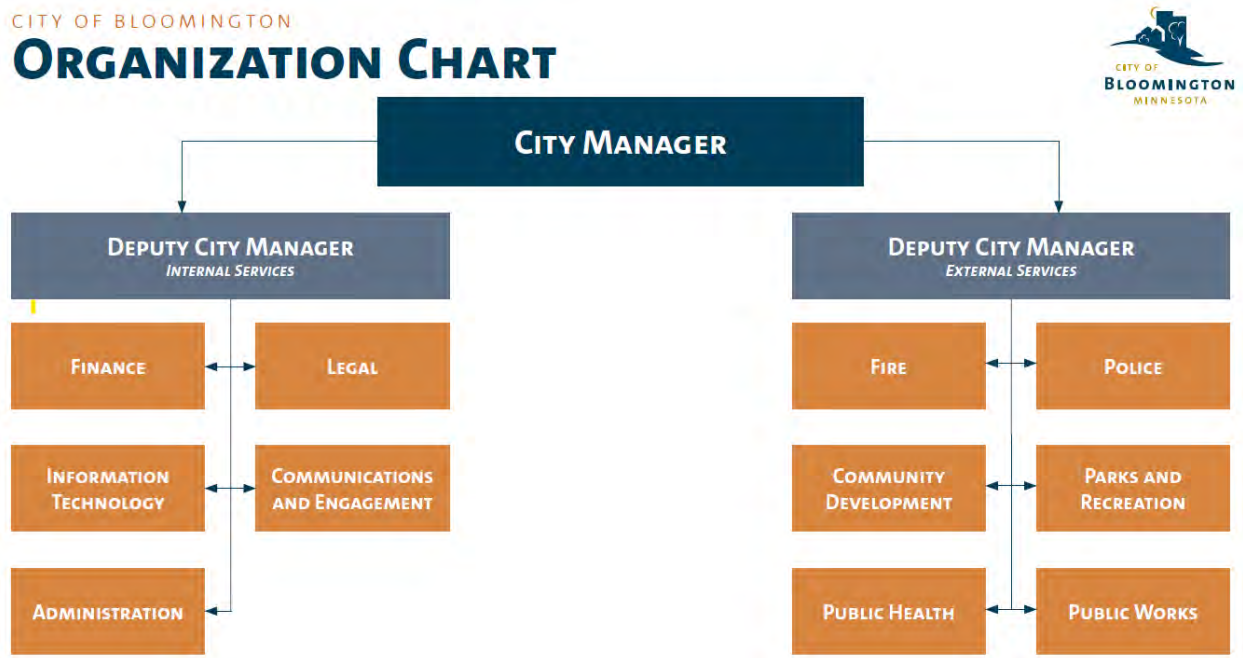
| | |
|---------------------------------------|-----------------------|
| City Manager | Zach Walker |
| Deputy City Manager | Kathy Hedin |
| Deputy City Manager | L. Elizabeth Tolzmann |
| Fire Chief | Ulie Seal |
| Police Chief | Booker T. Hodges |
| City Attorney | Melissa Manderschied |
| Chief Financial Officer | Lori Economy-Scholler |
| Chief Information Officer | Amy Cheney |
| Comm. and Engagement Director | Janine Hill |
| Community Development Director | Kim Berggren |
| Parks and Recreation Director | Ann Kattreh |
| City Engineer | Julie Long |
| Utilities Superintendent | Scott M. Anderson |
| Maintenance Superintendent | Tim Behrendt |
| Public Health Director | Nick Kelley |

Organization Structure and Chart

The home rule charter was adopted in November 1960. The City has a Council-Manager form of municipal government. The Council is comprised of the Mayor and six Council Members who serve four-year terms; the Mayor and two members are elected at-large, the rest are elected by district.

The City Council appoints a professional City manager, who is responsible to the Council for the administration of all City business. The Council also appoints residents to advisory boards and commissions.

Activities are managed by two service teams that report to the City Manager. Within each service team there are several departments that report to service team leaders for cross-collaborative alignment, strategic priorities, and implementing City operations and service delivery throughout the year.



Community Profile

Bloomington, Minnesota is a dynamic urban center in the Twin Cities metro area and a vibrant community for both residents and businesses.



[This two minute video](#) describes just some of the wonderful features about Bloomington.

Bloomington, the fourth largest city in Minnesota, is a dynamic urban center with more than 90,000 residents and 3,500 businesses. Bloomington has a strong employment market, with two jobs for every city resident in the workforce. The city is one of the key drivers of the Minneapolis -St. Paul regional economy with industries including healthcare, hospitality, technology, and manufacturing. Home to Mall of America, Bloomington is also a major tourist destination for the upper Midwest.

The City has achieved 99 percent of its original development capacity. To provide visual and physical relief from continuous urban development, one-third of the city is designated for public parks and conservation. Bloomington is also home to award-winning schools and colleges. Significant redevelopment is occurring in Bloomington's South Loop District, an urban center at the crossroads of the metro area's transportation network.

City of Bloomington Strategic Plan

Bloomington. Tomorrow. Together

In 2021, the City embarked on a new strategic planning effort, one that involved the community in planning Bloomington's future. The initiative *Bloomington. Tomorrow. Together.* engaged residents in helping the City Council design a new strategic plan. City staff worked in partnership with members of the community at every stage of the process, from community cafes and surveys to understand Bloomington's strengths and challenges; through creation of a mission statement and strategic objectives by a core planning team; to identifying strategies and measurements for success by action and measurement teams.

The difference between this and previous strategic planning processes was that the community was involved in nearly every step of the process. As a result, the community's voice is reflected in the final product. The *Bloomington. Tomorrow. Together.* strategic plan was adopted by the City Council on April 25, 2022. The plan will guide the City's work through 2027.

Our Mission

Our mission is to cultivate an enduring and remarkable community where people want to be.

Our Core Values – We believe that...

- The community thrives when its members share responsibility for its well-being.
- Transformation will come through collective courage and the willingness to take risks.
- When diversity is embraced, the community is strengthened.
- Everyone benefits when there is equitable access to opportunity.
- Safety and security are critical components of a resilient and healthy community.

Our Strategic Objectives – By 2030...

1. Our community members will feel connected to their neighbors, welcomed, and valued by the community as a whole.
2. The City of Bloomington will achieve significant improvement in the indices measuring the community's environmental and individual health.
3. The City of Bloomington will achieve significant improvement in indices measuring equitable economic growth.

Our Strategies – What we will do

1. Build trusting relationships that acknowledge diversity so that we are able to embody our core values, live our mission and achieve our strategic goals.
2. Do what is necessary so that all of the community can understand, support and actively contribute to the achievement of the mission and strategic objectives.

3. Identify and align efforts across organizations in the community to leverage, develop and maximize assets to achieve mutually beneficial outcomes.

Measurement Results

- We will develop a measurement system and report by the end of 2022.
- The City will have a community-involved process for measuring the strategic plan

Strategy 1 Results

- The City's internal culture is consistent with core values.
- The City uses a model to support neighborhood identity, placemaking, connection, history, and culture.
- The City utilizes a comprehensive plan for addressing issues of safety and security.
- City regulations have been revised to increase flexibility and support for community gathering places, including small businesses, community organizations and City spaces.
- City staff are skilled, empowered and expected to build and maintain authentic relationships with community members.
- Issues of injustice for historically marginalized communities are acknowledged and addressed in Bloomington.
- The City expanded its Creative Placemaking program across Bloomington.
- The City has a model for a centralized gathering space that is welcoming, unique, dynamic and celebrates Bloomington's diversity.

Strategy 2 Results

- A network of diverse and trusted community partners has been established to share relevant information.
- We have identified what is missing in our approaches of communicating with our community.
- Barriers to participation are identified and removed.
- The community has a better understanding of how the strategic objectives will affect them and why they should care.
- Community members are increasingly motivated to actively contribute.
- Community members increasingly take advantage of opportunities to actively contribute.

Strategy 3 Results

- We have established and piloted a community asset mapping model for cataloging key services, benefits and resources to identify strengths and gaps relating to Bloomington's strategic objectives.
- We have established partnerships with organizations to connect residents and businesses with relevant resources.
- The community asset map is used by the public and partners to access and align resources.

We will not:

- Add any program, project, policy, or service that is not consistent with our core values and aligned to our mission.
- Allow past practices to interfere with the consideration of new ideas.

Dashboard

In 2023, the City launched a [Strategic Plan Dashboard](#) that demonstrates progress across the three priority areas. We will continuously monitor and measure to see how we are progressing toward accomplishment of these objectives.

Strategic Priorities



A connected, welcoming community

1. More connected neighbors
2. More welcomed by city
3. More valued community



A healthy community

1. Improved environment
2. Improved human health
3. Improved safety/security



A community with equitable economic growth

1. More equitably distributed
2. Expanded business diversity
3. More equitable job growth

City Manager's Budget Message

City Manager Zach Walker

Bloomington in Tune

This year, our budget book theme, *Bloomington in Tune*, reminds us that when we listen, collaborate and move together, our community is at its strongest. Every day, Bloomington's neighbors, workers, businesses, nonprofit partners and City staff contribute their talents, each playing an essential role in the rhythm of the city.

As we move along to that shared rhythm, we are advancing the priorities of our community-based strategic plan, *Bloomington. Tomorrow. Together.*, with the mission of cultivating an enduring and remarkable community where people want to be.

To cultivate an enduring and remarkable community, the City needs a solid financial foundation. Bloomington ranks among an elite few cities nationwide in holding three triple-A bond ratings. The City has maintained its AAA status for decades from Moody's, Standard & Poor's and Fitch Ratings, the highest bond ratings awarded by these agencies.

Bloomington has been very fortunate to have a broad revenue base combined with a long history of sound financial management and stable governance. The City is not as dependent as other cities on property taxes, which represents about two-thirds of General Fund revenues.

In 2025, the City continued its commitment to public engagement in the budget planning process. Finance staff updated the [budget webpage](#) with videos, links to presentations and articles with extensive information on the budget planning process. Staff set up tables at popular events, including open houses and farmers markets, to learn what was important to residents when it came to City services. Staff also provided an online feedback platform that was open for months during budget planning.

The City's Annual Budget for fiscal year 2025 integrates City Council priorities and financial planning with community needs and expectations. Doing this ensures that the City continues to meet the needs of residents while maintaining a stable and healthy budget.

Renewing community

Many new developments and property renovations were underway last year in Bloomington. The City's budget dedicates resources to implement plans for community renewal citywide. The following projects were under construction or completed construction in 2025:

- SICK Technology Campus – Phase II, a 144,000 square foot, four-story office building as part of a 547,000 sq. ft. campus.
- Ardor Apartments, 235 market rate units.

- Oxboro Heights Senior Apartments, 125 units affordable between 30%-70% AMI.
- Luther Hyundai, 9,200 sq. ft. dealership expansion.
- Schneiderman’s Furniture, office building conversion to retail plus 4,000 sq. ft. addition.
- Gyropolis, 2,400 square foot expansion of a restaurant.
- The Knox apartments, 99-units with nine units affordable at 50% AMI.
- Ever apartments, 208-units with 17 units affordable at 60% AMI and 1,400 square feet of commercial space.
- The Rosalyn apartments, 128 units with 120 units affordable at 50% AMI and eight units affordable at 30% AMI.
- Community Health and Wellness Center for 106,000 square-foot recreation, community center, and office facility
- Jefferson High School Athletic Stadium
- Kennedy High School Athletic Stadium
- Bloomington Ice Garden Renovation Project

Bloomington real estate market

The value of the median home rose from \$365,300 to \$376,000, a 2.9% increase between 2025 and 2026. In aggregate, the commercial, industrial, and apartment markets were relatively flat between 2025 and 2026. The industrial market cooled after a lengthy run, showing declines in value of 2.1%. Some segments of the commercial market like retail, automotive, and restaurants saw growth, while the significant decline in value of 6.9% in the hospitality market offset much of those gains. The development cycle for multifamily properties continues to stall due to higher interest rates. Values of existing apartments have modestly declined 1.8% year over year.

Bloomington’s quality of life scores well in survey

Bloomington residents consider the overall quality of the city’s natural environment, preservation of natural areas, quality of open space, recycling services and yard waste pick-up services to be key assets according to the 2025 National Community Survey™. Resident sentiments are also on the rise for police, crime prevention and animal control with an increase of about 10 points from the 2024 survey.

Ratings for the availability of preventive health services and availability of affordable quality mental health care saw declines in 2024 that have rebounded sharply in 2025, both ultimately ranking higher than the national average.

Engagement and inclusivity continue to be strengths, with rising ratings for residents’ sense of community, opportunities to volunteer, the community making all residents feel welcome and taking care of vulnerable residents, and openness and acceptance of the community toward people of diverse backgrounds.

Bloomington's economic results were on par with or higher than benchmark comparisons to other communities nationwide. Ratings for Bloomington as a place to work, employment options and shopping opportunities eclipsed those in comparison communities nationally.

Other findings

- When asked to rate sources of information regarding the City, residents identified the *Bloomington Briefing* as a top source, followed by the City's website.
- Snow removal continued to get high marks with a satisfaction rating of 85%, ranking higher than benchmark cities.
- 92% of respondents ranked the City's drinking water as excellent or good, which is much higher than benchmark cities.

This was the 14th year that the National Community Survey™ was conducted in Bloomington. The poll was performed by Polco/National Research Center. For more information and survey results, visit the City's website at blm.mn/survey.

Retaining excellent financial integrity

Bloomington is one of only 36 cities out of more than 19,500 municipal governments in the U.S. that have achieved three triple-A ratings. Bloomington is one of only two Minnesota cities to hold all three ratings. According to the agencies, triple-A status reflects the City's conservative fiscal management, diverse economic base, central location, low unemployment rate that falls below state and national averages, and continued success in the Mall of America tax increment district. The City's excellent bond ratings signal to current and potential investors that our financial future is strong and ensure that interest costs will remain low. They also signal to businesses and individuals that Bloomington is a financially healthy community.

Factors influencing decisions – Strategic priorities

Many community members and City staff worked together to create the *Bloomington. Tomorrow. Together.* strategic plan. Development of the community-driven plan started in 2021 with a core planning team, action teams and a measurement team. In 2022, City staff took what those groups created and built an actionable work plan around it that will guide their work over the next five years. The work plan has three priorities: a connected, welcoming community; a healthy community; and a community with equitable economic growth. The following projects fall within those priority areas and influenced budget decisions for 2025.

A connected, welcoming community

Three major community amenity projects make strides

During the 2023 election, Bloomington voters approved a new half-percent sales tax to provide \$155 million for renovations to the Bloomington Ice Garden, a new community health and wellness center, and enhancing and protecting the Nine Mile Creek corridor, and Moir and Central Parks. Project delivery continues into 2026.

Bloomington Ice Garden



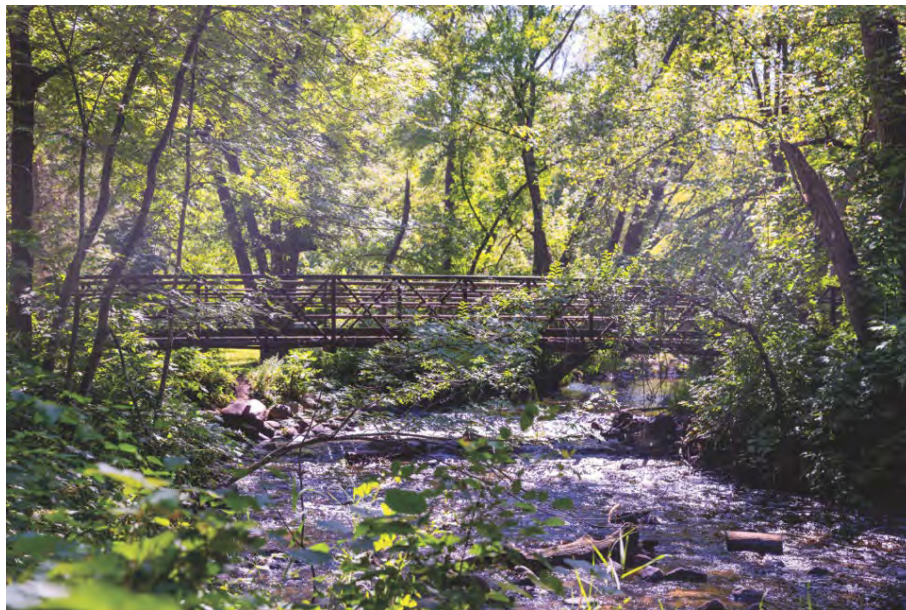
The Bloomington Ice Garden renovation was completed on time and on budget in fall 2025. The community and City staff celebrated with a grand reopening event where Mayor Tim Busse dropped the ceremonial puck in the first game in the refreshed BIG facility. This project used \$35 million of the \$155 million approved by voters.

Community health and wellness center



After extensive community engagement in 2024, the design of the new community health and wellness center was approved by City Council in 2025. Construction is now well underway. Crews have been moving quickly, installing footings, laying foundations, putting in underground utilities and raising vertical precast walls. The building is starting to take shape. The goal is for the new center to open by 2027. This project will use \$100 million of the \$155 million approved by voters.

Nine Mile Creek corridor renewal project



Spanning 240 acres, the Nine Mile Creek corridor is a beautiful slice of nature, featuring trails and many outdoor amenities that residents enjoy. After award-winning engagement efforts were completed in 2025, the Nine Mile Creek project team is gearing up for construction.

This spring, crews will start tree removal in preparation for upcoming infrastructure and park improvements, including ADA compliant trail access, parking lot improvements, Veteran’s Memorial at Harrison Park, creek re-meandering, bridge replacements and trail enhancements. Prairie restoration is also expected to begin spring 2026.

Staff is planning a groundbreaking event this spring with anticipated completion in the fall of 2027. This project will use \$20 million of the \$155 million approved by voters.

Veteran’s Memorial



The Harrison Park Trailhead and Veteran’s Memorial project is slated to begin this spring with an anticipated completion date and grand opening for the Veteran’s Memorial by Veteran’s Day 2026.

The memorial is designed to honor and recognize all veterans; to educate the public on the firsthand experiences of veterans and to show why we continue to honor these heroes. The future Bloomington Veterans Memorial will be built in a dedicated park space at Harrison Park, 1701 W. 100th Street. This peaceful setting also serves as a gateway to the Nine Mile Creek Corridor, offering a beautiful space for visitors.

Bryant and Tretbaugh parks completed



The new Bryant Park, 1001 W. 85th St., was celebrated with a ribbon-cutting event last summer. The new park features Bloomington's first fully inclusive playground, a new park shelter, a skate park, baseball field, hockey rink, cricket pitch, and new tennis and basketball courts.

Tretbaugh Park, 3701 W. 90th St., is the City's first-ever bike skills park. The reimagined park features a paved all-wheel track and a gravel mountain bike course for riders of all ages and skill levels.

The Tretbaugh and Bryant park transformations are major milestones guided by the Park System Master Plan's focus on mobility, equity and new park amenities.

Creative placemaking projects at Old Cedar Avenue bridge honor city's indigenous roots



The Old Cedar Avenue Bridge Trailhead has a vibrant new look. The City partnered with artist Sandy Spieler and Dakota cultural educator Tara Perron, to create a four-sided mural and living Indigenous garden at the trailhead shelter, 9551 Old Cedar Ave. S.

The mural explores themes of home, kinship, water and healing, drawing from Dakota culture and community voices. The garden features native plants and traditional seed-saving practices.

A healthy community

BPD hires first-ever wellness director to support mental health



Amos J. Olivarez Sr.'s connection to the Bloomington Police Department started before he officially joined the team. He first served on the interview panel for the Chief of Police and later joined the mission, vision and values team, helping shape the department's guiding principles through a community centered perspective. That early involvement led to his current role as the department's wellness officer.

In his role, Olivarez focuses on supporting the people behind the badge. He leads wellness efforts that promote physical, mental and emotional health for both sworn officers and civilian staff. Alongside department leadership, he helps weave wellness into the everyday department culture, encourages healthy work-life balance and ensures programs meet staff needs. Through his dedication, Olivarez helps build a healthier department and a stronger, more connected community.

Curbside Cleanup is more sustainable

In 2021, after months of community engagement, the City Council approved a new plan for handling bulky waste items in a more sustainable way. The purpose behind the new program is to reuse and recycle more and landfill less. Implementation began in 2022,

including changes to the spring Curbside Cleanup with limited items accepted. 2023 was the first year that no Curbside Cleanup took place. Changes in the new program included:

- Curbside Cleanup events now occur every other year as opposed to every year.
- Items that fit in a small garbage cart are no longer accepted during the cleanup.
- There is an annual drop-off event for recyclable materials.
- Items such as sporting goods or gardening tools can be exchanged at swap events.
- The City is exploring options for regular pickup of reusable bulky items for customers with City garbage and recycling.

Sold out tree sale boosts urban canopy

Each year, Bloomington Public Works holds a tree sale to encourage residents to help build Bloomington's urban canopy. In 2025, all the trees available were sold. Now in its 19th year, this program helps the City maintain its Tree City USA designation and has added more than 3,000 trees to Bloomington's urban forest.

A community with equitable economic growth

Bloom in Bloomington internship program continues



Bloom in Bloomington is a youth workforce program offering summer intern experiences to young people aged 16 to 24 who live or attend school in Bloomington. The program provides youth who face barriers to employment an opportunity to build skills, learn leadership and gain valuable work experience.

Participants have an opportunity to explore career paths from a wide variety of local employers, including the City. The third cohort of interns went through the program in summer 2025. We are currently taking applications for the fourth intern cohort.

Hatch Bloomington gears up for year three: Small businesses. Big impact.

Hatch Bloomington, a retail pitch competition hosted by the City of Bloomington with support from Bloomington Minnesota Travel and Tourism, gives ambitious entrepreneurs the opportunity to win a \$100,000 financial assistance award, significant exposure, and a robust business network to tap into. In 2025, the program named its second winner—BookMother. The Hatch winnings made an impact for the BookMother owner, Twila Dang, who is planning to open their first brick-and-mortar location in Bloomington this year.

The City is in the process of launching another round of the Hatch Bloomington competition in 2026.

Helping small businesses bloom and grow

Bloom & Grow is a new way the City is supporting small business, bringing free, practical business support directly into the community and making it easier than ever for small business owners to get the help they need. Program organizers will host business clinics at different locations in the city throughout the year. Business advisors will be on hand to review attendees' business information, answer questions, and help them maximize their chances of securing grant funding when applicable.

Impact on the 2026 budget

Engaging the community

The 2026 budget is a reflection of community priorities. Finance staff and other City employees continued the tradition of finding creative ways to engage community members in the budget planning process. Staff engaged with residents at five different community events. Through tables at open houses, community celebrations, and a farmers' market, Finance staff shared information about the City's budget and gathered feedback about resident's priorities for City services. Staff also provided an online feedback platform that remained open for throughout the budget planning process. The Mayor and Council discussed the budget at multiple Council meetings. The National Community Survey™ also addressed budget topics.

Priority-Based Budgeting

In 2025, the City implemented Priority-Based Budgeting—a government finance best practice to help:

- Evaluate all City programs based on community needs and the value they provide.
- Align resources with the [Bloomington. Tomorrow. Together. strategic plan](#) priorities.
- Increase transparency and accountability.
- Make data-driven strategic decisions.

2026 budget and property tax levy reflect community's priority of public safety

The City Council approved Bloomington's 2026 property tax levy and general fund budget last December. The final levy increase is 6.96%, which is 2.48 percentage points lower than the preliminary proposed increase of 9.44%.

For the owner of a median-valued home, the approved levy equals an increase of \$124.39 per year, or about \$2.39 per week. The final increase is lower than the average preliminary 2026 levy increase among Minnesota cities, which was 8.7%.

More than half of the budget increase supports public safety, as the Bloomington Fire Department transitions to a combined full-time and part-time staffing model. On a larger scale, more than 82% of this budget will go toward the five areas that make up the foundational services of City government: police, fire, public works, parks and recreation, and community development.

The level of spending in these vital areas reflects the priorities, values and expectations of Bloomington residents. The Council's work on the annual budget is the most important work we do. The 2026 levy increase reflects the City's mission to cultivate an enduring and remarkable community where people want to be.

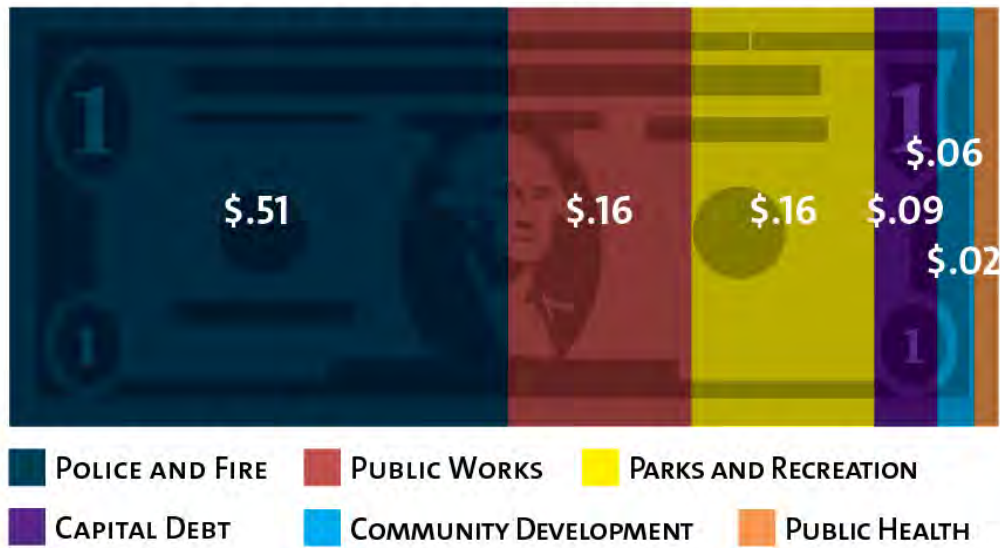
Residents pay property taxes to the City, Hennepin County and the school district. The City's share is roughly one-third of the total property tax bill with the remaining two-thirds going to Hennepin County and Bloomington Public Schools.

If you want to learn more, visit blm.mn/budget.

The 2026 City property tax dollar

Most property taxes support police, fire and public works. For every dollar of City taxes paid, 51 cents go toward police and fire, 16 cents go toward public works, 16 cents go to parks and recreation, 9 cents go to pay outstanding debt for street and construction projects, 6 cents go toward community development and 2 cents of each property tax dollar go toward public health.

DIVIDING UP THE 2026 CITY PROPERTY TAX DOLLAR



Conclusion

This 2026 Budget Book you are about to read reflects the City’s careful stewardship of public resources and a commitment to delivering the high-quality services residents rely on every day.

The City’s strong financial foundation and engagement work ensures that we remain *in tune* with the needs, priorities and aspirations of our community.

Like any great piece of music, our success depends on balance, listening closely, adjusting when needed and bringing together many distinct parts to create something remarkable and enduring.

Bloomington’s story is not written by one instrument (or person) alone, but by all of us working together. With this budget as our score, we are positioned to move forward with clarity and confidence ensuring that Bloomington continues to be a place people want to be. Together, we will keep *Bloomington in Tune* today and for generations to come.

2026 Budget Overview

The budget serves as the financial blueprint for the City's services and priorities for fiscal year 2026. It communicates how resources are allocated to deliver core services, maintain infrastructure, and advance the City's strategic goals.

Adopted 2026 Budget

Budgeted revenues for all funds total \$273,831,693, while budgeted expenses total \$289,373,073. The \$15,541,380 difference reflects planned capital investments and strategic use of fund balances to support major projects and maintain working capital levels consistent with fund policies.

General Fund

The General Fund budget is balanced, with both revenues and expenditures totaling \$122,269,273. The General Fund expenditure budget includes a contingency equal to 2.5% of expenditures, or \$2,982,176, which is available to address emergencies or unforeseen operational needs. The General Fund maintains strong financial stability with an ending working capital balance of \$55,241,913, which is 103% of the working capital goal of \$53,501,292.

Special Revenue Funds

Total budgeted revenues for the Special Revenue Funds equal \$4,893,781, while expenditures total \$6,590,063, resulting in a planned decrease in working capital of \$1,696,282. Beginning in 2026 most Communications activities were consolidated into the General Fund, leaving only restricted cable PEG (Public-Education-Government)-related revenues and capital expenditures in the Communications Special Revenue Fund.

Enterprise Funds

Enterprise Funds account for services that operate similarly to private businesses and are primarily supported through user fees. Budgeted revenues total \$96,281,066, while expenditures total \$103,723,102, resulting in a net planned decrease of \$7,442,036. Much of this planned decrease reflects major capital investments in the utility funds, particularly the Wastewater and Stormwater Utilities, as the City continues to maintain and expand critical infrastructure.

Internal Service Funds

Internal Service Funds support services provided internally to City departments such as fleet management, facilities maintenance, information technology, and employee benefits. Budgeted revenues total \$50,387,573, while expenditures total \$56,790,633, resulting in a planned decrease of \$6,403,060. Some of the larger planned decreases occur in the Facilities Fund, Public Safety Technology and Equipment Fund, and Employee Benefits Fund, reflecting planned equipment purchases, facility investments, and benefit cost adjustments. Each Internal Service Fund is supported by long-range

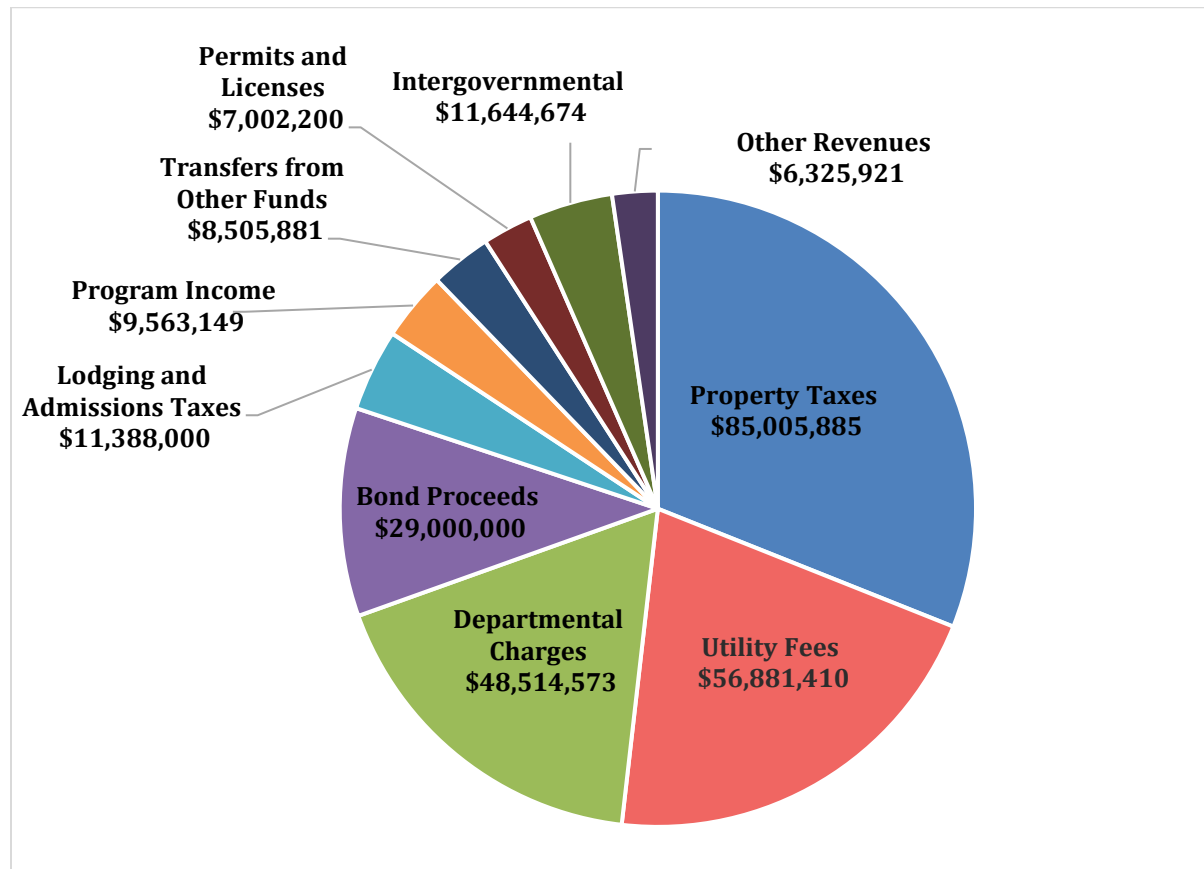
financial models that help guide internal service charge rates and ensure working capital balances remain aligned with established financial policies.

2026 Budgeted Revenues – All Funds

Budgeted revenues across all funds total \$273,831,693.

Major revenue sources include:

- Property taxes
- Utility fees
- Departmental charges and internal service reimbursements
- Lodging and admissions taxes
- Intergovernmental revenues
- Program income and permits
- Bond proceeds of \$29 million are also included in 2026 to support capital investments.



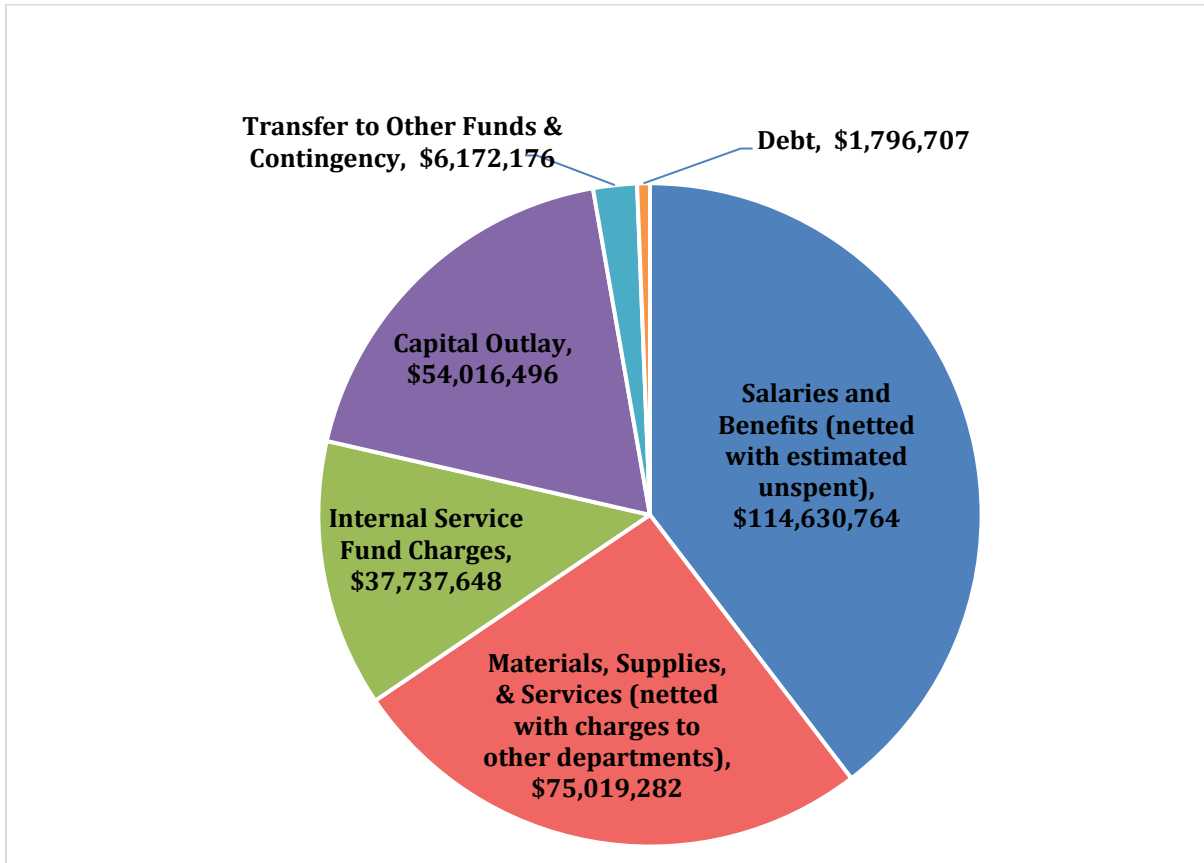
2026 Budgeted Expenses – All Funds

Budgeted expenditures across all funds total \$289,373,073.

The largest expenditure categories include:

- Salaries and benefits

- Materials, supplies, and contracted services
- Capital outlay for infrastructure and equipment
- Internal service fund charges



Property Tax Levy Overview

Total property tax revenue supporting City operations and debt service in 2026 equals \$93,995,469 which was an increase of 6.96% from 2025.

| | 2025 Tax Levy | 2026 Tax Levy | \$ Change | % Change |
|----------------------|---------------------|---------------------|-------------------|--------------|
| General Fund | \$76,357,500 | \$81,373,644 | \$5,016,144 | |
| Forestry | \$185,000 | \$350,000 | \$165,000 | |
| Fire Pension | \$1,050,000 | \$1,050,000 | \$0 | |
| Aquatics | \$335,000 | \$335,000 | \$0 | |
| Art Center | \$1,500,000 | \$1,500,000 | \$0 | |
| Ice Garden | \$200,000 | \$200,000 | \$0 | |
| Tax Abatement | \$400,000 | \$250,000 | (\$150,000) | |
| Debt Service | \$7,848,711 | \$8,936,825 | \$1,088,114 | |
| Total | \$87,876,211 | \$93,995,469 | \$6,119,25 | 6.96% |

Property Tax Value Information

One of the most complex aspects of the Minnesota property tax system is the concept of proportionate share of the levy. Unlike states that apply a fixed mill rate to property values, Minnesota taxing jurisdictions such as cities, counties, and school districts establish a total property tax levy, which represents the total dollar amount to be collected. Individual property tax bills are then determined by each property's share of the community's total taxable value.

As property values shift between residential and commercial property classes, the proportion of the levy paid by each property type may also change. For example, if residential property values increase faster than commercial values, residential properties will carry a larger share of the levy.

To help residents better understand this relationship, the Deputy Finance Officer and City Assessor created a short explainer video titled "[Understanding your property taxes and home valuations](#)" The four-minute video describes how property valuations influence individual property tax bills.



Fund Descriptions and Structure

Fund Accounting

The accounts of the City are organized by funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that contain revenues, expenses, assets, liabilities, and fund balance. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are expended.

In accordance with Generally Accepted Accounting Principles (GAAP), City funds are grouped as either Governmental or Proprietary. The City has four types of Governmental funds: the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Funds. Proprietary funds involve business-like interactions. The City has two types of Proprietary funds: Enterprise Funds and Internal Service Funds.

Governmental Funds

General Fund - The General Fund is the basic operating fund of the City. It is used to account for all financial resources except for those required to be accounted for in other funds.

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes.

Debt Service Funds - Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. (Debt Service funds are not included in the annual budget process. Bond sales are brought separately to the City Council for approval).

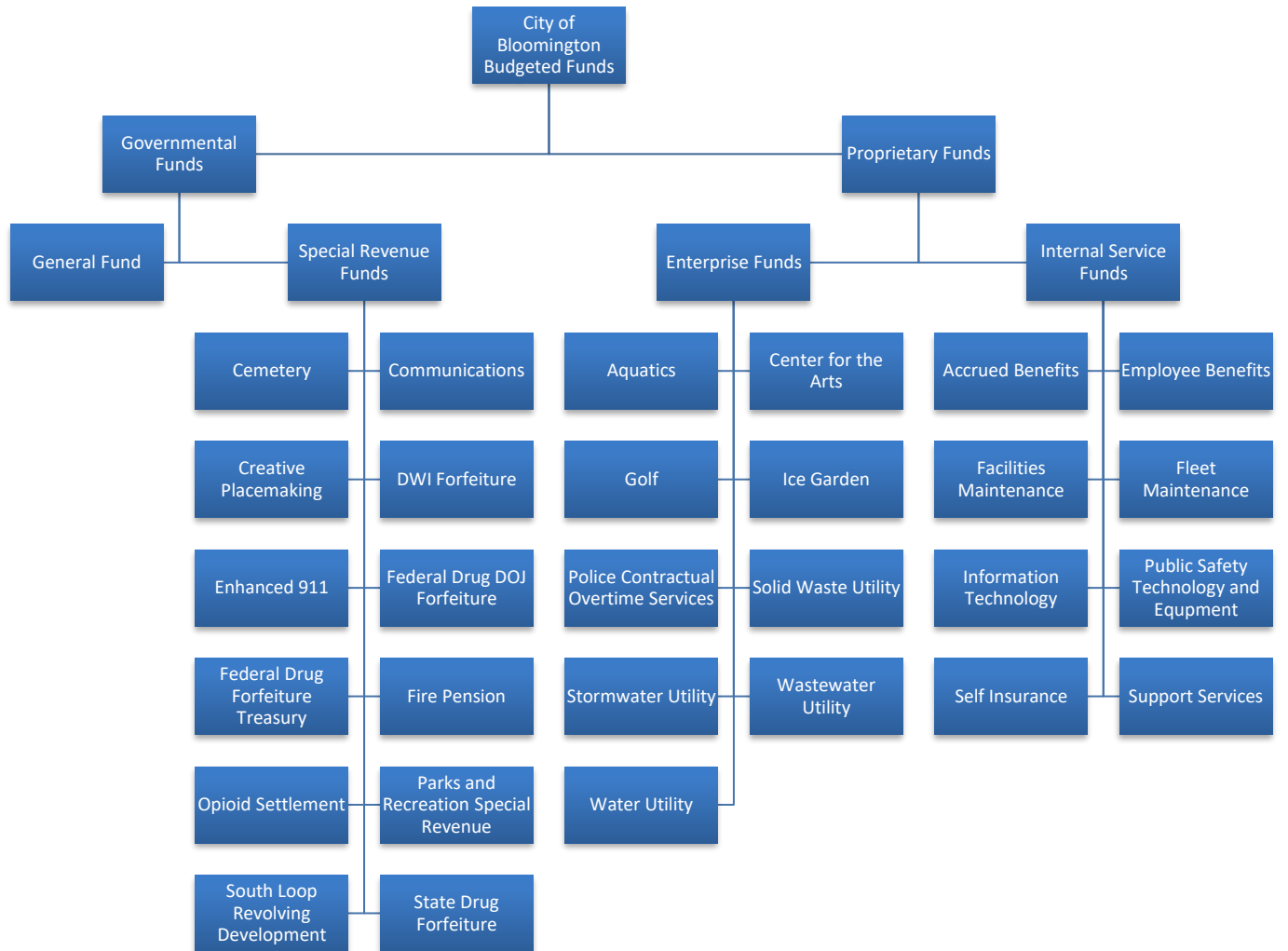
Capital Funds - Capital funds are used to account for financial resources to be used for the acquisition or construction of major capital projects that are not financed by the proprietary funds. (Capital funds are not included in the annual budget process. The Council separately approves the annual Capital Improvement Plan (CIP) document and capital construction projects are individually brought to the City Council for approval).

Proprietary Funds

Enterprise Funds - Enterprise funds are stand-alone business-type activities that provide goods or services to the public for fees that allow it to be substantially self-supporting. Enterprise funds are predominantly supported via fees, however tax support is neither prohibited nor unusual.

Internal Service Funds - Internal Service funds are used to account for activities that provide goods and services to other funds, departments, or component units on a cost reimbursement basis. They “charge out” to each benefiting department and then use the funds received to pay for the item or service they provide. They allow departmental budgets to more accurately reflect the true cost of providing a particular public service. Internal Service Funds also allow for major expenses – such as employee benefits, vehicles, and computers to be managed over time, so that large purchases or significant cost increases are less likely to cause a spike in the budget for a particular year.

Budgeted Fund Structure Organized into Governmental and Proprietary Funds



Budgeted Fund Descriptions

General Fund:

1. The General Fund is the basic operating fund of the City. The main source of revenue for the General Fund is property tax. It contains the following:
 - City Clerk
 - City Council
 - City Manager’s Office
 - Communications and Engagement
 - Community Development
 - Equity, Inclusion, and Workplace Culture
 - Finance
 - Fire
 - Human Resources
 - Legal
 - Parks and Recreation
 - Police
 - Public Health
 - Public Works

Special Revenue Funds:

2. Cemetery

The Bloomington Cemetery was established in 1858. It offers burial options within the City, with preferred pricing for those that meet eligibility requirements.

3. Communications

The Communications Special Revenue Fund accounts for PEG (Public, Education, and Government) franchise fees received from cable providers that operate within the City. These revenues are restricted and may only be used for eligible PEG purposes. The fund is used to support capital equipment, technology, and infrastructure related to the City’s government access television services, including the cablecasting and webcasting of City Council and other public meetings, as well as the operation and maintenance of the City’s government access channels.

4. Creative Placemaking

Revenue is transferred from the South Loop Capital Improvement Fund and Port Authority to the Creative Placemaking Fund. Creative Placemaking works to build vibrant, distinctive, and sustainable communities through the arts. It engages artists and stakeholders in building social fabric and local economies while making physical, place-based improvements, leveraging the distinctive character and creative and cultural resources of each place.

5. DWI (Driving While Intoxicated) Forfeiture

The DWI fund accumulates proceeds from the sale of vehicles seized in DWI arrests and forfeited in accordance with State law and through court order. Police costs for enforcement and a portion of Legal costs are accounted for in this fund.

6. Enhanced 911

The Enhanced 911 Special Revenue Fund receives funding from the 911 service fees charged to telephone customers. The funds are used for implementation, operation, maintenance, enhancement, and expansion of 911 service, including acquisition of necessary equipment.

7. Federal DOJ (Department of Justice) Drug Forfeiture

The Federal Department of Justice (DOJ) Drug Forfeiture Special Revenue Fund separately tracks equitable sharing drug forfeiture funds from the DOJ Equitable Sharing Program. Expenditures in this fund must comply with the *Guide to Equitable Sharing for State, Local, and Tribal Law Enforcement Agencies* published by the U.S. Department of Justice and the U.S. Department of the Treasury. DOJ forfeitures are kept in a separate fund and bank account from other City funds in compliance with U.S. Department of Justice guidelines.

8. Federal Treasury Drug Forfeiture

The Federal Department of Treasury Drug Forfeiture Special Revenue separately tracks equitable sharing drug forfeiture funds from the Equitable Sharing Program. Expenditures in this fund must comply with the *Guide to Equitable Sharing for State, Local, and Tribal Law Enforcement Agencies* published by the U.S. Department of Justice and the U.S. Department of the Treasury. Department of Treasury forfeitures are kept in a separate fund and bank account from other City funds in compliance with U.S. Department of Treasury guidelines.

9. Fire Pension

The Fire Pension Fund accumulates revenue to pay annual Fire Pension obligations. The City of Bloomington has a Paid-On-Call Fire Department. After 20 years of service, Paid-On-Call firefighters are eligible to receive a pension from the Bloomington Fire Department Relief Association (BFDR). Each year, an independent actuary calculates the fire pension liability due to the BFDR two years in the future.

10. Opioid Settlement

The Opioid Settlement Funds Special Revenue Fund is designated for the receipt and expenditure of the National Opioid Settlement Funds. Communities across the United States are receiving opioid recovery funds from multibillion dollar settlements with drug distributors and manufacturers, resolving investigations into the companies' roles in distributing and marketing opioids. In Minnesota, 75% of the funds received from these settlements were allocated to counties and cities to be spent on opioid abatement. Bloomington will receive approximately \$1.9 million over 18 years.

11. Parks and Recreation Special Revenue

Park grants are accounted for in this fund as well as forestry activities that are funded with property taxes, special assessments, and grant revenues.

12. South Loop Revolving Development Services

The South Loop Revolving Development Services Special Revenue Fund is supported by a 65 percent building permit surcharge in the South Loop District. The purpose of this fund is to expedite development in the South Loop District.

13. State Drug Forfeiture

This State Drug Forfeiture Special Revenue Fund accumulates proceeds from the sale of assets (proceeds or instrumentality of criminal enterprises) seized in drug-related arrests under State laws. The funds must be used for law enforcement purposes.

Enterprise Funds:

14. Aquatics

The Aquatics Enterprise Fund includes the Bloomington Family Aquatic Center and Bush Lake Beach. The Bloomington Family Aquatic Center is an eight-lane, 50-meter lap pool with a zero-depth entry. The facility also has two looping water slides and a concessions operation. Bush Lake Beach is managed by the Three Rivers Park District.

15. Center for the Arts

This Enterprise Fund accounts for the revenues and expenses of the Bloomington Center for the Arts (BCA) which provides high quality arts and cultural experiences for residents, patrons, and participants. With venues such as the Schneider and Black Box Theaters, and painting and clay classrooms, the Center for the Arts is a magnet for people looking for enriching experiences in the arts.

16. Golf

The Golf Enterprise Fund includes the Dwan Golf Course which is an award-winning 18-hole regulation length golf course that is home to a wide variety of weekly leagues and groups.

17. Ice Garden

The Ice Garden Fund accounts for the operations of the Bloomington Ice Garden or "BIG". BIG has three rinks (one of them Olympic sized) with a total seating capacity of 2,500 as well as dry land training facilities. The rinks are used primarily for youth and high school hockey and figure skating. The rinks also offer public skating as well as open hockey. Skating lessons are offered for both youth and adults by professionally trained instructors.

18. Contractual Police Services

The Contractual Police Service Fund accounts for the expenses and related revenues for Police Contractual Overtime (COT). The Bloomington Police Department provides contractual services to businesses that are holding special events or functions that require police assistance beyond that which would normally be provided. The businesses receiving contractual police assistance are billed directly from the City for the cost of the police overtime plus related fringe benefits and overhead.

19. Solid Waste Utility

The Solid Waste Utility Fund accounts for the City-wide garbage, recycling, organics, bulky items, and yard waste program; clean-ups after major storm events, and private property Environmental Health abatements.

20. Stormwater Utility

The Stormwater Utility Fund provides for the operations, maintenance, and improvements to the storm sewer system through a storm utility fee charged to property owners. The fee is intended to recover costs associated with providing storm water utility service to residents and commercial establishments in a fair and equitable manner. The objective is to protect structures and the public from storm water damage caused by surface water runoff.

21. Wastewater Utility

The Wastewater Utility Fund accounts for the City-owned wastewater collection system and the interceptor and treatment charges from the Metropolitan Council Environmental Services (MCES). The objective of the Wastewater Utility is to provide sanitary service capacity and sufficient maintenance to minimize system blockages and infiltration/inflow.

22. Water Utility

The Water Utility Fund accounts for the revenues and costs related to the operation, maintenance, and renewal of the City-owned water system. The City strives to provide an uninterrupted supply of water, which meets or exceeds all federal and state quality standards, at a rate that ensures long-term sustainability of the water system.

Internal Service Funds

23. Accrued Benefits

The Accrued Benefits Fund records and pays the liabilities associated with employees' accrued time off for vacation, personal leave, and compensatory time. While the likelihood of the City needing to pay out all accrued balances at one time is extremely remote, the goal of the fund is to maintain sufficient cash to cover the anticipated annual payouts of these accrued benefits.

24. Employee Benefits

The Employee Benefits Fund brings in a set per-employee fee from each Department's operating budget and uses that revenue to fund the core benefits package provided to each full-time employee. This includes the employer-share of medical, dental, life, and disability insurance premiums, as well as tuition reimbursement and health club reimbursement benefits.

25. Facilities Maintenance

The Facilities Maintenance Fund is an Internal Service Fund that pays for the costs related to capital repair and maintenance of City buildings, park structures, fire stations, and cemetery property. Revenues are from internal department charges.

26. Fleet Maintenance

The Fleet Maintenance Fund accounts for the costs associated with the operation, maintenance, repair, and replacement of City vehicles and equipment. Departments are charged internal fees for the vehicles and equipment assigned to their operations. A portion of the fee supports ongoing operating and maintenance costs, while the remaining portion is set aside to fund the future replacement of vehicles and equipment.

27. Information Technology (IT)

The Information Technology Fund contains the City's IT Department. The IT Department provides the City with computer hardware and software and coordinates the networking and communications of systems in accordance with the City's Information Technology Strategic Plan.

28. Public Safety Technology and Equipment

The Public Safety Technology and Equipment Fund has the following Public Safety activities: Radios, Mobile Digital Computers (MDCs), Police Small Equipment, Fire Small Equipment, and Fire Large Equipment.

29. Self-Insurance

The Self-Insurance Fund pays all costs related to the administration of the City's self-insured workers' compensation program, including costs associated with hiring a Third-Party Administrator and reinsurance premiums assessed by the Workers Compensation Reinsurance Association as required by law. In addition, this fund pays the insurance premiums for the City's property/casualty insurance program, made up of municipal liability, auto, and property coverage obtained through the League of Minnesota Cities Insurance Trust (LMCIT), as well as all claim payments and expenses incurred by LMCIT on the City's behalf subject to each policy's deductible.

30. Support Services

The Support Services Fund includes the City's Print Shop, Mailroom, and Information Desk functions. There is one part-time employee in the Print Shop, two part-time employees at the Information Desk, and two part-time employees in the Mailroom. These activities are supported by user fees to departments.

Department / Fund Relationship

This matrix illustrates the relationship between departments and the budgeted funds that support their operations. For example, the Police Department has authorized appropriations in the General Fund, the Police Contractual Services Enterprise Fund, the Public Safety Technology and Equipment Internal Service Fund, and several Special Revenue Funds.

| Fund | Admin | Comm | Comm Dev | Finance | Fire | IT | Legal | Parks & Rec | Police | Public Works |
|--------------------------------|-------|------|----------|---------|------|----|-------|-------------|--------|--------------|
| General Fund | X | X | X | X | X | | X | X | X | X |
| Enterprise Funds: | | | | | | | | | | |
| Aquatics | | | | | | | | X | | |
| Center for the Arts | | | | | | | | X | | |
| Golf | | | | | | | | X | | |
| Ice Garden | | | | | | | | X | | |
| Police COT | | | | | | | | | X | |
| Solid Waste Utility | | | | | | | | | | X |
| Stormwater Utility | | | | | | | | | | X |
| Wastewater Utility | | | | | | | | | | X |
| Water Utility | | | | | | | | | | X |
| Internal Service Funds: | | | | | | | | | | |
| Accrued Benefits | X | | | | | | | | | |
| Employee Benefits | X | | | | | | | | | |
| Facilities Maintenance | | | | | | | | | | X |
| Fleet Maintenance | | | | | | | | | | X |
| Information Technology | | | | | | X | | | | |
| Public Safety Tech & Equipment | | | | | X | | | | X | |
| Self-Insurance | | | | X | | | | | | |
| Support Services | | X | | | | | | | | |
| Special Revenue Funds | | | | | | | | | | |
| Cemetery | X | | | | | | | | | |
| Communications | | X | | | | | | | | |
| Creative Placemaking | | | X | | | | | | | |
| DWI Forfeiture | | | | | | | | | X | |
| Enhanced 911 | | | | | | | | | X | |

| Fund | Admin | Comm | Comm Dev | Finance | Fire | IT | Legal | Parks & Rec | Police | Public Works |
|-----------------------------|-------|------|----------|---------|------|----|-------|-------------|--------|--------------|
| Federal Drug Forf. DOJ | | | | | | | | | X | |
| Federal Drug Forf. Treasury | | | | | | | | | X | |
| Fire Pension | | | | | X | | | | | |
| Parks & Rec | | | | | | | | X | | |
| South Loop Revolving Dev. | | | X | | | | | | | |
| State Drug Forfeitures | | | | | | | | | X | |

Summary of Budgeted Funds (General, Special Revenue, Enterprise, Internal Service)

| | 2024 Actual | 2025 Projected | 2026 Budget |
|--|-----------------------|-----------------------|-----------------------|
| Revenues | | | |
| Property Taxes | \$ 72,687,114 | \$ 79,627,500 | \$ 84,808,644 |
| Property Taxes for Debt Service | \$ 199,630 | \$ 198,432 | \$ 197,241 |
| Delinquent Taxes & Abatements | \$ 301,895 | \$ (1,749,532) | \$ (903,770) |
| Utility Fees | \$ 51,394,425 | \$ 53,500,638 | \$ 56,881,410 |
| Departmental Charges | \$ 49,480,734 | \$ 46,070,683 | \$ 48,514,573 |
| Lodging and Admissions Taxes | \$ 10,781,231 | \$ 10,622,928 | \$ 11,388,000 |
| Bond Proceeds | \$ 52,507 | \$ 52,507 | \$ 29,000,000 |
| Program Income | \$ 9,683,288 | \$ 8,558,946 | \$ 9,563,149 |
| Permits and Licenses | \$ 8,602,008 | \$ 7,453,496 | \$ 7,002,200 |
| Transfers from Other Funds | \$ 11,125,151 | \$ 12,888,559 | \$ 8,505,881 |
| Intergovernmental | \$ 13,216,789 | \$ 16,060,506 | \$ 11,644,674 |
| Other Revenues | \$ 3,024,567 | \$ 4,298,437 | \$ 3,410,499 |
| Franchise & PEG Fees | \$ 1,043,481 | \$ 1,206,985 | \$ 1,130,000 |
| Interest Income | \$ 5,805,670 | \$ 7,745,693 | \$ 1,801,192 |
| Fines & Forfeitures | \$ 761,675 | \$ 724,813 | \$ 560,000 |
| Special Assessments | \$ 933,316 | \$ 987,770 | \$ 328,000 |
| Total Revenues | \$ 239,093,481 | \$ 248,248,361 | \$ 273,831,693 |
| Expenses | | | |
| Salaries and Benefits | \$ 111,619,122 | \$ 113,521,491 | \$ 117,199,100 |
| Materials, Supplies, & Services | \$ 74,971,365 | \$ 76,878,156 | \$ 84,363,950 |
| Capital Outlay | \$ 16,900,750 | \$ 20,639,709 | \$ 54,016,496 |
| Debt | \$ 1,283,520 | \$ 1,290,945 | \$ 1,796,707 |
| Transfers to Other Funds & Contingency | \$ 4,861,426 | \$ 6,339,977 | \$ 6,172,176 |
| Internal Service Fund Charges | \$ 32,009,500 | \$ 35,305,258 | \$ 37,737,648 |
| General Fund Chargebacks | \$ (12,013,064) | \$ (12,479,384) | \$ (9,344,668) |
| Budgeted Estimated Unspent | | | \$ (2,568,336) |
| Total Expenses | \$ 229,632,619 | \$ 241,496,152 | \$ 289,373,073 |

| Property Tax Recap | 2024 | 2025 | 2026 |
|---|----------------------|----------------------|----------------------|
| <u>Property Tax Amounts in Capital and Debt Service Funds</u> | | | |
| Tax Abatement Capital Fund | \$ 400,000 | \$ 400,000 | \$ 250,000 |
| Debt Service Funds | \$ 7,197,526 | \$ 7,650,279 | \$ 8,739,584 |
| | \$ 7,597,526 | \$ 8,050,279 | \$ 8,989,584 |
| <u>Property Tax Amounts in Budgeted Funds</u> | \$ 72,886,744 | \$ 79,825,932 | \$ 85,005,885 |
| Total Property Tax | \$ 80,484,270 | \$ 87,876,211 | \$ 93,995,469 |

Total General Fund Financial Summary

| | 2024 Actual | 2025 Projected | 2026 Budget |
|---------------------------------------|----------------------|----------------------|----------------------|
| Revenues | | | |
| Property Taxes | \$ 68,420,369 | \$ 74,749,610 | \$ 81,373,644 |
| Delinquent Taxes & Abatements | 1,203,075 | (841,642) | (903,770) |
| Special Assessments | 55,504 | 114,366 | 55,000 |
| Cable Franchise Fees | | | 850,000 |
| Lodging and Admissions Tax | 10,781,231 | 10,622,928 | 11,388,000 |
| Permits and Licenses | 7,944,434 | 7,371,118 | 6,902,200 |
| Intergovernmental | 9,643,903 | 13,114,465 | 9,966,900 |
| Program Income | 2,285,712 | 2,543,767 | 2,270,390 |
| Fines | 595,611 | 534,217 | 505,000 |
| Interest Income | 1,653,083 | 2,308,191 | 475,000 |
| Other Revenues | 1,786,940 | 1,565,230 | 1,431,028 |
| Transfers from Other Funds | 6,959,671 | 6,179,406 | 7,955,881 |
| Total Revenues | 111,329,533 | 118,261,656 | 122,269,273 |
| Expenses | | | |
| Salaries and Benefits | 78,876,499 | 85,927,279 | 89,854,658 |
| Materials, Supplies, & Services | 35,783,615 | 39,588,567 | 41,207,443 |
| Capital Outlay | 353,097 | 255,272 | 138,000 |
| Transfer to Other Funds & Contingency | 3,416,096 | 5,236,326 | 2,982,176 |
| Charged to Other Funds | (11,511,927) | (12,417,979) | (9,344,668) |
| Budgeted Estimated Unspent | | | (2,568,336) |
| Total Expenses | 106,917,380 | 118,589,465 | 122,269,273 |
| Working Capital | | | |
| Net Change | 4,412,153 | (327,809) | - |
| Working Capital at Beginning of Year | 51,157,569 | 55,569,722 | 55,241,913 |
| Working Capital at End of Year | \$ 55,569,722 | \$ 55,241,913 | \$ 55,241,913 |
| Working Capital Goal | \$ 50,019,335 | \$ 50,671,362 | \$ 53,501,292 |

Special Revenue Funds Financial Summary

| | 2024 Actual | 2025 Projected | 2026 Budget |
|--|---------------------|---------------------|---------------------|
| Revenues | | | |
| Fire Pension | \$ 2,214,875 | \$ 2,417,917 | \$ 2,150,000 |
| Communications | 1,903,869 | 2,212,646 | 280,000 |
| Creative Placemaking | 764,450 | 1,141,833 | 805,000 |
| Opioid Settlement | 347,190 | 185,775 | 222,876 |
| South Loop Revolving Development Cemetery | 184,485 | 39,173 | 159,000 |
| | 224,133 | 303,954 | 223,615 |
| Parks and Recreation | 970,663 | 1,364,790 | 757,000 |
| Enhanced 911 | 240,134 | 248,398 | 230,790 |
| DWI Forfeiture | 40,309 | 56,819 | 30,000 |
| State Drug Forfeiture | 62,947 | 28,672 | 15,500 |
| Federal Dept. of Justice Drug Forfeiture | 84,045 | 134,092 | 20,000 |
| Federal Treasury Drug Forfeiture | - | - | - |
| Total Revenues | \$ 7,037,100 | \$ 8,134,069 | \$ 4,893,781 |
| Expenditures | | | |
| Fire Pension | \$ 2,455,270 | \$ 1,260,426 | \$ 4,130,000 |
| Communications | 2,048,712 | 2,258,437 | 154,000 |
| Creative Placemaking | 800,663 | 607,173 | 805,000 |
| Opioid Settlement | 49,555 | 126,484 | 145,576 |
| South Loop Revolving Development Cemetery | 25,922 | 25,209 | 196,500 |
| | 215,589 | 203,538 | 220,282 |
| Parks and Recreation | 1,121,077 | 1,264,030 | 726,865 |
| Enhanced 911 | 102,336 | 164,523 | 156,684 |
| DWI Forfeiture | 47,920 | 221,635 | 30,000 |
| State Drug Forfeiture | - | 3,742 | 10,000 |
| Federal Dept. of Justice Drug Forfeiture | 6,114 | 107,185 | 15,000 |
| Federal Treasury Drug Forfeiture | 149 | 155 | 156 |
| Total Expenditures | \$ 6,873,307 | \$ 6,242,537 | \$ 6,590,063 |

Enterprise Funds Financial Summary

| | 2024 Actual | 2025 Projected | 2026 Budget |
|----------------------------------|----------------------|----------------------|-----------------------|
| Revenues | | | |
| Water Utility Fund | \$ 21,970,731 | \$ 23,198,175 | \$ 22,449,552 |
| Wastewater Utility Fund | 15,333,568 | 15,829,241 | 45,202,687 |
| Solid Waste Utility Fund | 10,335,111 | 10,515,053 | 11,062,830 |
| Storm Water Utility Fund | 8,858,821 | 9,346,580 | 8,541,997 |
| Golf Courses Fund | 2,410,161 | 2,428,207 | 2,122,759 |
| Ice Garden Fund | 2,612,710 | 1,702,968 | 2,830,241 |
| Aquatics Fund | 984,378 | 577,098 | 606,000 |
| Center for the Arts Fund | 1,357,823 | 2,054,153 | 1,840,000 |
| Contractual Police Services Fund | 1,594,138 | 1,868,202 | 1,625,000 |
| Total Revenues | \$ 65,457,441 | \$ 67,519,677 | \$ 96,281,066 |
| Expenses | | | |
| Water Utility Fund | \$ 19,554,407 | \$ 17,543,983 | \$ 26,351,011 |
| Wastewater Utility Fund | 13,442,418 | 19,525,941 | 46,189,961 |
| Solid Waste Utility Fund | 10,620,935 | 9,970,190 | 11,968,661 |
| Storm Water Utility Fund | 7,716,911 | 8,179,023 | 10,101,577 |
| Golf Courses Fund | 2,042,671 | 2,308,532 | 2,295,210 |
| Ice Garden Fund | 2,352,632 | 2,113,939 | 2,420,171 |
| Aquatics Fund | 980,807 | 658,408 | 920,705 |
| Center for the Arts Fund | 1,454,163 | 1,694,826 | 1,850,806 |
| Contractual Police Services Fund | 1,594,138 | 1,868,202 | 1,625,000 |
| Total Expenses | \$ 59,759,082 | \$ 63,863,044 | \$ 103,723,102 |

Internal Service Funds Financial Summary

| | 2024 Actual | 2025 Projected | 2026 Budget |
|---|----------------------|----------------------|-----------------------|
| Revenues | | | |
| Facilities Fund | \$ 8,145,955 | \$ 12,126,849 | \$ 7,676,110 |
| Employee Benefits Fund | 13,341,578 | 13,852,012 | 13,697,700 |
| Fleet Maintenance Fund | 9,611,586 | 10,810,783 | 10,577,098 |
| Information Technology Fund | 8,087,477 | 8,979,147 | 9,744,919 |
| Benefit Accrual Fund | 3,052,482 | 3,348,514 | 2,877,710 |
| Self Insurance Fund | 2,699,626 | 2,776,242 | 2,552,873 |
| Public Safety Technology & Equipment Fund | 1,993,341 | 2,541,494 | 2,644,617 |
| Support Services Fund | 513,429 | 598,202 | 616,546 |
| Total Revenues | \$ 47,445,474 | \$ 55,033,243 | \$ 50,387,573 |
| Expenses | | | |
| Facilities Fund | \$ 6,099,102 | \$ 9,262,470 | \$ 10,457,499 |
| Employee Benefits Fund | 14,014,818 | 14,843,086 | 14,623,778 |
| Fleet Maintenance Fund | 10,187,758 | 10,249,556 | 10,496,129 |
| Information Technology Fund | 8,096,126 | 8,289,955 | 10,041,063 |
| Benefit Accrual Fund | 3,539,307 | 3,719,824 | 3,359,069 |
| Self Insurance Fund | 2,745,922 | 3,108,489 | 2,643,916 |
| Public Safety Technology & Equipment Fund | 4,581,731 | 1,975,124 | 4,575,222 |
| Support Services Fund | 483,848 | 539,806 | 593,957 |
| Total Expenses | \$ 49,748,612 | \$ 51,988,310 | \$ 56,790,633 |
| | | | \$ (6,403,060) |

Staffing Levels

The 2026 budget includes 697 authorized full-time positions, a net increase of 7 positions compared to the 2025 budget, which included 690 authorized full-time positions.

During 2025, a net increase of 6 full-time positions occurred to support key City services. Many of these positions were supported by new state resources or grant revenues. In addition, some positions were reclassified from part-time to full-time to better meet operational needs, while other positions were eliminated or reclassified from full-time to part-time to offset these changes. Within the Police and Public Health departments, some positions are supported by grant funding and remaining public safety state aid. These public safety state aid resources allow for a temporary increase in sworn officer staffing levels to support succession planning and upcoming retirements. The 2026 budget includes the addition of one new full-time Digital Forensics position in the Police Department. It also reflects a significant reorganization of staff to better align work priorities within the Internal Enterprise Services Team (IEST). As part of this reorganization, the Community Outreach and Engagement Division was eliminated, and its staffing and resources were reassigned to Communications and Engagement, Human Resources, and Equity, Inclusion, and Workplace Culture.

During the 2026 budget process, there was a strong emphasis on limiting the addition of new positions unless existing positions were reduced or restructured elsewhere. When vacancies occurred, departments evaluated opportunities to reorganize duties and staffing to ensure resources remained aligned with current service needs.

City of Bloomington Position Summary Schedule Authorized Full-Time Positions

| | 2024 Authorized Full-Time | 2025 Authorized Full-Time | 2026 Authorized Full-Time |
|--|---------------------------------|---------------------------------|---------------------------------|
| City Clerk | 7 | 4 | 4 |
| City Council and City Manager | 4 | 6 | 6 |
| Communications and Engagement | 10 | 9 | 12 |
| Community Development | 66 | 64 | 63 |
| Community Outreach & Engagement | 6 | 6 | 0 |
| Equity, Inclusion, and Workplace Culture | 2 | 3 | 5 |
| Finance | 27 | 28 | 29 |
| Fire | 44 | 64 | 64 |
| Human Resources | 7 | 8 | 9 |
| Information Technology | 20 | 22 | 23 |
| Legal | 17 | 20 | 20 |
| Parks and Recreation | 56 | 61 | 62 |
| Police | 166 | 173 | 177 |
| Public Health | 29 | 37 | 38 |
| Public Works | 158 | 162 | 162 |
| Housing and Redevelopment Authority | 9 | 12 | 12 |
| Port Authority | 9 | 11 | 11 |
| Total | 637 | 690 | 697 |