



2026 PROPOSED BUDGETS

NON-PROPERTY TAX

SPECIAL REVENUE FUNDS

The following fund budget requests will be on consent at the November 17, 2025, Council meeting for the Council's approval. These documents will also be posted on the City's budget web page www.blm.mn/budget.

Special Revenue Funds - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes.

- **Fund 2100 – Communications Fund**
- **Fund 2250 – Opioid Settlement**
- **Fund 2300 - South Loop Revolving Dev.**
- **Fund 2350 - Creative Placemaking**
- **Fund 2600 – Cemetery**
- **Fund 2700 – DWI Forfeiture**
- **Fund 2710 – Enhanced 911**
- **Fund 2720 – State Drug Forfeiture**
- **Fund 2725 – Federal DOJ Drug Forfeiture**
- **Fund 2726 – Federal Treasury Drug Forfeiture**

Beginning in 2026, the Communications budget will be divided between two funding sources. The Public, Educational, and Governmental Access (PEG) revenues come from cable provider fees that are restricted for use on capital equipment and improvements supporting public, educational, and government access programming will remain in a Special Revenue Fund. These funds can only be used for purchases such as cameras, studio equipment, and production systems. The remaining portion of the Communications budget, funded by cable franchise fees and property taxes, was moved to the General Fund to align with ongoing operational costs. It is appropriate for only the PEG fees to remain in a special revenue fund, as these revenues are legally restricted for capital expenditures, whereas ongoing operational activities are more suitably accounted for within the City's General Fund.

Communications Fund 2100 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Property Taxes	\$ 400,000	\$ 700,000	\$ -	\$ (700,000)	-100.00%
Franchise Fees	860,880	1,068,000	-	(1,068,000)	-100.00%
PEG (Public/Educational/Government) Fees	182,601	260,000	280,000	20,000	7.69%
Interest Income	(1,506)	1,000	-	(1,000)	-100.00%
Other Revenues	86,358	82,200	-	(82,200)	-100.00%
Transfers from Other Funds	375,536	219,097	-	(219,097)	-100.00%
Total Revenues	1,903,869	2,330,297	280,000	(2,050,297)	-87.98%
Expenditures					
Salaries and Benefits	1,275,509	1,350,364	-	(1,350,364)	-100.00%
Materials, Supplies, & Services	438,774	550,077	-	(550,077)	-100.00%
Internal Charges	297,102	308,612	-	(308,612)	-100.00%
Capital Outlay	37,327	81,000	154,000	73,000	90.12%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ 2,048,713	\$ 2,290,053	\$ 154,000	\$ (2,136,053)	-93.28%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 2,048,713	\$ 2,290,053	\$ 154,000	\$ (2,136,053)	-93.28%
Revenues less Expenditures	\$ (144,843)	\$ 40,244	\$ 126,000	\$ 85,756	213.09%

The Opioid Settlement Fund budget includes funding for the authorized expenditure of opioid settlement funds. These resources will be used to implement strategies that support individuals in treatment and recovery, prevent opioid misuse, and strengthen leadership, planning, and coordination efforts. The budget also reflects contributions from the cities of Edina and Richfield, which have contracted with Bloomington for opioid remediation services.

Public Health - Opioid Settlement Fund 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Intergovernmental				-	0.00%
Other Revenues	335,464	490,133	211,627	(278,506)	-56.82%
Interest	11,725	-	11,249	11,249	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	347,190	490,133	222,876	(267,257)	-54.53%
Expenditures					
Salaries and Benefits	29,039	139,224	89,472	(49,752)	-35.74%
Materials, Supplies, & Services	20,504	337,049	46,626	(290,423)	-86.17%
Internal Charges	12	13,860	9,478	(4,382)	-31.62%
Capital Outlay				-	0.00%
Transfer to Other Funds				-	0.00%
Total Expenditures	\$ 49,555	\$ 490,133	\$ 145,576	\$ (344,557)	-70.30%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 49,555	\$ 490,133	\$ 145,576	\$ (344,557)	-70.30%
Revenues less Expenditures	\$ 297,635	\$ -	\$ 77,300	\$ 77,300	0.00%

The South Loop Revolving Development Services Fund was established in 1999 to account for building permit surcharges collected for development in the South Loop District. The surcharge provides funding for planning, engineering, and environmental studies which expedite entitlement approval of individual redevelopment projects.

South Loop Revolving Development Fund 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Program Income	\$ 158,748	\$ 150,000	\$ 150,000	-	0.00%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	25,737	9,000	9,000	-	0.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	184,484	159,000	159,000	-	0.00%
Expenditures					
Salaries and Benefits	53	11,500	11,500	-	0.00%
Materials, Supplies, & Services	869	160,000	160,000	-	0.00%
Internal Charges	25,000	-	25,000	25,000	
Capital Outlay				-	0.00%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ 25,921	\$ 171,500	\$ 196,500	\$ 25,000	14.58%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 25,921	\$ 171,500	\$ 196,500	\$ 25,000	14.58%
Revenues less Expenditures	\$ 158,563	\$ (12,500)	\$ (37,500)	\$ (25,000)	200.00%

Creative Placemaking works to build vibrant, distinctive, and sustainable communities through the arts. It engages artists and others in building social fabric and local economies while making physical improvements, leveraging the distinctive character and creative and cultural resources of each place.

Creative Placemaking Fund 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Program Income	\$ -	\$ -	\$ -	-	0.00%
Interest Income	34,454	-	15,000	15,000	0.00%
Other Revenues	200,000	335,601	240,000	(95,601)	-28.49%
Transfers from Other Funds	529,996	430,000	550,000	120,000	27.91%
Total Revenues	764,450	765,601	805,000	39,399	5.15%
Expenditures					
Salaries and Benefits	133,062	269,701	279,647	9,946	3.69%
Materials, Supplies, & Services	318,805	324,836	130,350	(194,486)	-59.87%
Internal Charges	12,847	23,693	41,001	17,308	73.05%
Capital Outlay	35,948	147,371	354,002	206,631	140.21%
Transfer to Other Funds	300,000	-	-	-	0.00%
Total Expenditures	\$ 800,663	\$ 765,601	\$ 805,000	\$ 39,399	5.15%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 800,663	\$ 765,601	\$ 805,000	\$ 39,399	5.15%
Revenues less Expenditures	\$ (36,213)	\$ -	\$ -	\$ -	0.00%

Fund 2600, Cemetery

The Bloomington Cemetery is owned and maintained by the City of Bloomington. The cemetery was established in 1856 by Oak Grove Presbyterian Church and acquired by the Town of Bloomington in 1864. The City Clerk's Office maintains the records of the Cemetery, which date back to the 1800s. They sell lots and assist mortuaries with burial arrangements. The City is required to keep \$325,000 in the working capital balance of this fund for perpetual care per State statute (13 acres x \$25,000.)

Eligibility for interment is open to all with preferred pricing for those who:

- Lived in Bloomington for at least ten years or
- Are spouses or children and their spouses or the parents, grandparents, or grandchildren of those qualifying above.

A real estate parcel was acquired in 2014 to expand the cemetery northward. Prior to the purchase of this lot the cemetery had sufficient unsold lots to last three to five years. Development of this lot will expand the inventory to last an additional 25 years. The strategic plan for this fund is to purchase property from willing sellers along Lyndale Avenue, near the current cemetery, and develop both the residential lot and the part of the out lot directly behind the residence. This will keep the cemetery viable for approximately 25 years for each lot purchased. The long-term model for this fund shows infrequent property purchases every fifteen years or so, depending upon willing sellers.

Cemetery Fund 2600 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Program Income	207,525	206,115	218,215	12,100	5.87%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	16,608	5,400	5,400	-	0.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	224,133	211,515	223,615	12,100	5.72%
Expenditures					
Salaries and Benefits				-	0.00%
Materials, Supplies, & Services	20,718	20,000	20,000	-	0.00%
Internal Charges	194,871	190,548	200,282	9,734	5.11%
Capital Outlay	-	-	-	-	0.00%
Transfer to Other Funds				-	0.00%
Total Expenditures	\$ 215,589	\$ 210,548	\$ 220,282	\$ 9,734	4.62%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 215,589	\$ 210,548	\$ 220,282	\$ 9,734	4.62%
Revenues less Expenditures	\$ 8,544	\$ 967	\$ 3,333	\$ 2,366	244.67%

Fund 2700, DWI (Driving While Intoxicated) Forfeiture Fund

This fund accumulates proceeds from the sale of vehicles seized in DWI arrests and forfeited in accordance with Minnesota law and through court order. Minnesota law restricts the use of forfeiture funds to be used for only certain police and legal expenditures. The primary objective of this fund is to remove vehicles from chronic offenders. A secondary objective is to offset the costs of DWI enforcement. There are both legal and police expenditures accounted for in this fund.

DWI Forfeiture 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Forfeitures	20,168	30,000	20,000	(10,000)	-33.33%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	20,141	1,000	10,000	9,000	900.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	\$ 40,309	\$ 31,000	\$ 30,000	\$ (1,000)	\$ (0)
Expenditures					
Salaries and Benefits	20,715	45,876	4,025	(41,851)	-91.23%
Materials, Supplies, & Services	8,103	21,117	17,450	(3,667)	-17.37%
Internal Charges	19,102	20,213	8,525	(11,688)	
Capital Outlay	-	-	-	-	0.00%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ 47,920	\$ 87,206	\$ 30,000	\$ (57,206)	-65.60%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 47,920	\$ 87,206	\$ 30,000	\$ (57,206)	-65.60%
Revenues less Expenditures	\$ (7,611)	\$ (56,206)	\$ -	\$ 56,206	-100.00%

Fund 2710, Enhanced 911

This Special Revenue fund receives a monthly distribution from the Minnesota Department of Public Safety Division of Emergency Communications Networks (DPS-ECN). The DPS-ECN collects fees from each landline, VOIP, and cellular telephone service provider that operates in Minnesota and distributes these funds to Public Safety Answering Points (PSAPs) across the State such as the City of Bloomington Dispatch Center. Effective July 2021, the DPS-ECN increased the monthly distribution to eligible counties, cities, and other government entities by 100% which doubled the typical amount received in the City's Enhanced 911 fund.

These funds must be used to pay for the implementation, operation, maintenance, enhancement, and expansion of enhanced 911 service, including the acquisition of necessary equipment. This includes purchasing, leasing, and/or maintaining the technology and equipment necessary to deliver a 911 call, identify the location of the caller, communicate with the caller, and dispatch appropriate emergency response resources. Funds may also be used for technology and equipment necessary to support public alert and warning capabilities or fund training opportunities for PSAP employees that are related to equipment proficiency, operational skills, employee wellness, and professional development.

Enhanced 911 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Program Income					0.00%
Permits and Licenses				-	0.00%
Intergovernmental	230,690	225,065	230,690	5,625	2.50%
Interest Income	9,444	100	100	-	0.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	240,134	225,165	230,790	5,625	2.50%
Expenditures					
Salaries and Benefits					0.00%
Materials, Supplies, & Services	15,093	58,000	60,500	2,500	4.31%
Internal Charges	87,242	91,604	96,184		
Capital Outlay	-	-	-	-	0.00%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ 102,336	\$ 149,604	\$ 156,684	\$ 7,080	4.73%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 102,336	\$ 149,604	\$ 156,684	\$ 7,080	4.73%
Revenues less Expenditures	\$ 137,799	\$ 75,561	\$ 74,106	\$ (1,455)	-1.93%

Fund 2720, State Drug Forfeiture Fund

This fund accounts for proceeds from the sale of assets seized in State drug related arrests and court ordered forfeitures. The funds must be spent for law enforcement purposes per Minnesota Statute. Federal Department of Justice (DOJ) drug forfeitures and Federal Treasury related drug forfeiture funds were transferred out of this fund in 2018 to separate funds per Department of Justice guidelines. Federal DOJ funds were moved to Fund 2725 and Federal Treasury funds were moved to Fund 2726.

State Drug Forfeiture 2026 Budget Request

	2024 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Forfeitures	61,851	15,000	15,000	-	0.00%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	1,096	500	500	-	0.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	\$ 62,947	\$ 15,500	\$ 15,500	\$ -	0.00%
Expenditures					
Salaries and Benefits					0.00%
Materials, Supplies, & Services	-	10,000	10,000	-	0.00%
Internal Charges					
Capital Outlay				-	0.00%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ -	\$ 10,000	\$ 10,000	\$ -	0.00%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ -	\$ 10,000	\$ 10,000	\$ -	0.00%
Revenues less Expenditures	\$ 62,947	\$ 5,500	\$ 5,500	\$ -	0.00%

Fund 2725, Federal Department of Justice Drug Forfeiture Fund

This fund accounts for proceeds from the sale of assets seized in Federal Department of Justice (DOJ) drug related arrests and court ordered forfeitures. The funds must be separately tracked and spent according to DOJ guidelines. Federal DOJ funds were moved to this fund in 2018. Revenues and expenditures are not included with the City's pooled cash and are kept in a separate bank account that is only for Federal DOJ Drug Forfeitures.

Federal DOJ Forfeiture 2026 Budget Request

	2023 Actual	2025 Budget	2026 Budget	\$ from 2025	% from 2025
Revenues					
Forfeitures	84,045	20,000	20,000	-	0.00%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	-	-	-	-	0.00%
Other Revenues	-	-	-	-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	\$ 84,045	\$ 20,000	\$ 20,000	\$ -	0.00%
Expenditures					
Salaries and Benefits					0.00%
Materials, Supplies, & Services	6,114	15,000	15,000	-	0.00%
Internal Charges					
Capital Outlay	-	-	-	-	0.00%
Transfer to Other Funds	-	-	-	-	0.00%
Total Expenditures	\$ 6,114	\$ 15,000	\$ 15,000	\$ -	0.00%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 6,114	\$ 15,000	\$ 15,000	\$ -	0.00%
Revenues less Expenditures	\$ 77,930	\$ 5,000	\$ 5,000	\$ -	0.00%

Fund 2726, Federal Treasury Forfeiture Fund

This fund accounts for proceeds from the sale of assets seized in Federal Treasury drug related arrests and court ordered forfeitures that involve the Internal Revenue Service (IRS) in cases of money laundering. The funds must be separately tracked and spent according to Federal guidelines. These funds cannot be combined with Federal DOJ drug forfeiture funds and were moved to this fund in 2018. Revenues and expenditures are not included with the City's pooled cash and are kept in a separate bank account that is only for Federal Treasury Drug Forfeitures.

Federal Treasury Forfeiture 2026 Budget Request

	2024	2025	2026	\$ from	% from
	Actual	Budget	Budget	2025	2025
Revenues					
Forfeitures	\$ -	\$ -	\$ -	\$ -	0.00%
Permits and Licenses				-	0.00%
Intergovernmental				-	0.00%
Interest Income	-	-	-	-	0.00%
Other Revenues				-	0.00%
Transfers from Other Funds				-	0.00%
Total Revenues	-	-	-	-	0.00%
Expenditures					
Salaries and Benefits					0.00%
Materials, Supplies, & Services	149	156	156	-	0.00%
Internal Charges					
Capital Outlay	-	-	-	-	0.00%
Transfer to Other Funds				-	0.00%
Total Expenditures	149	156	156	-	0.00%
Less Expenses Charged to Other Funds	-	-	-	-	0.00%
Net Total Expenditures	\$ 149	\$ 156	\$ 156	\$ -	0.00%
Revenues less Expenditures	\$ (149)	\$ (156)	\$ (156)	\$ -	0.00%